

## Independent Accountant's Report

To Management  
Thomson Reuters (Tax and Accounting) Inc.

We have examined:

- *PPC's Guide to Audits of Local Governments*, February 2023, 38th Edition, available in print and online at Checkpoint.RIAG.com (the "quality control materials" or QCM)
- The accompanying description, "Description, as of February 9, 2024, of the Content of *PPC's Guide to Audits of Local Governments*, February 2023, 38th Edition" (the "Description")

Management of Thomson Reuters (Tax and Accounting) Inc. is responsible for the QCM and the Description being in accordance with the QCM Content Criteria and the Description Criteria, respectively (collectively, the "QCM Criteria"), included in Attachment A. Our responsibility is to express an opinion on the QCM and the Description based on our examination.

Our examination was conducted in accordance with attestation standards established by the AICPA. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the QCM and the Description are in accordance with the QCM Criteria in all material respects. An examination involves performing procedures to obtain evidence about the QCM and the Description. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of the QCM and the Description, whether due to fraud or error. In making an assessment of the risks of material misstatement, we considered and obtained an understanding of internal control relevant to the subject matter in order to design procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, no such opinion is expressed. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, in all material respects:

- The QCM are presented in accordance with the QCM Content Criteria specified in Attachment A.
- The Description is presented in accordance with the Description Criteria specified in Attachment A.

This report is intended solely for the information and use of management of Thomson Reuters (Tax and Accounting) Inc., users and potential users of the QCM, and users' peer reviewers and regulators.

This report is not intended to be, and should not be, used by anyone other than these specified parties.

*Plante & Moran, PLLC*

April 22, 2024

## **Attachment A: QCM Content Criteria and Description Criteria**

### **QCM Content Criteria**

The quality control materials (QCM) are in accordance with the following criteria:

**CC1:** The quality control materials content accurately reflects the standards and interpretive guidance addressed by the QCM and addresses the standards and interpretive guidance in the manner described in the description, including the following:

- a. QCM content reproduced in whole or in part from standards and interpretive guidance does the following:
  - i. Appropriately references the relevant standards and interpretive guidance to enable user firms to locate the content
  - ii. Agrees with the relevant standards and interpretive guidance
- b. QCM content derived from the standards and interpretive guidance explains, elaborates, interprets, or paraphrases the relevant standards and interpretive guidance in a manner that does not change the meaning and intent of the standards and interpretive guidance.
- c. QCM content that illustrates the application of the relevant standards and interpretive guidance is not in conflict with the standards and interpretive guidance.

**CC2:** QCM content

- a. Identifies assumptions or judgments made in developing QCM content related to the relevant standards and interpretive guidance, if any
- b. Identifies QCM content that is based on widely recognized or generally accepted practice rather than on the relevant standards and interpretive guidance
- c. Identifies QCM content that represents the QCM provider's opinion or interpretation of the relevant standards and interpretive guidance
- d. Uses the same terminology and definitions used in the relevant standards and interpretive guidance

**CC3:** QCM content does not omit relevant principles, topics, requirements, considerations, procedures, or other aspects of the relevant standards and interpretive guidance.

**CC4:** If the description indicates that a purpose of the QCM content is to provide a means to document compliance with the standards and interpretive guidance that the QCM address, the QCM content enables user firms to do so.

### **Description Criteria**

The description of the content of quality control materials (the "Description") contains the following information:

**DC1:** An identification of the quality control materials addressed by the Description, including the following:

- a. The title of the QCM, including the version name, number, or date
- b. An indication of all formats in which the QCM are provided and, if the QCM are in the format of application software, all delivery methods

**Attachment A: QCM Content Criteria and Description Criteria  
(Continued)**

**DC2:** An identification of any elements of the QCM content that are provided by another QCM provider

**DC3:** An identification of any elements (parts) of the QCM content that are not addressed by the Description. If applicable, identify how the elements relate to the entire QCM.

**DC4:** The date of the Description

**DC5:** A statement that “[*Identification of the QCM addressed by the description*] are quality control materials (QCM). The AICPA defines QCM as materials (for example, manuals or tools), including industry- or subject matter-specific materials, intended to enable the operation of a firm’s system of quality control and promote consistency in performing quality engagements. QCM may be made available through technology, for example, through automated tools and techniques, and IT applications. QCM address standards and interpretive guidance related to accounting; audit, attestation, review, compilation, or preparation engagements or other services that CPA firms may provide; or ethics, independence, quality control, quality management, peer review, or practice monitoring related to those services.”

**DC6:** An identification of the characteristics of the QCM, including the following:

- a. The type of QCM (what the QCM are) and purpose of the type of QCM
- b. The topics addressed by the QCM
- c. If the QCM are intended to be used for a specific type of engagement or specific aspects of an engagement, an identification of the characteristics of that engagement, including the following:
  - i. The relevant characteristics of the type of client for which the QCM are intended to be used, including the following:
    - Area of practice
    - Industry
    - Form or type of organization
    - Operational characteristics
  - ii. The characteristics of the type of engagement for which the QCM are intended to be used, including the following:
    - Area of service
    - Level of service
    - Unique characteristics of the engagement

**DC7:** An identification of any other QCM intended to be used in conjunction with the QCM content

**DC8:** An identification of the standards and interpretive guidance relevant to the QCM that the QCM address, including the following:

- a. The standard-setting body that issued the standards and interpretive guidance
- b. Either:
  - i. The date through which the QCM address issued and effective standards and interpretive guidance (date approach)
  - ii. The number and title of the most recently issued and effective standards and interpretive guidance addressed by the QCM (title approach)

**Attachment A: QCM Content Criteria and Description Criteria  
(Continued)**

**DC9:** An identification of standards and interpretive guidance relevant to the QCM that were issued and effective up to the date (if using the date approach referred to in DC8bi) or the number and title (if using the title approach referred to in DC8bii) but:

- a. Not addressed by the QCM
- b. Not fully addressed by the QCM, including why the relevant standards and guidance were not fully addressed, and how they were addressed by the QCM

**DC10:** A description of how the QCM address standards and interpretive guidance relevant to the QCM that were issued but not effective up to the date (if using the date approach referred to in DC8bi) or the number and title (if using the title approach referred to in DC8bii), including the following:

- a. The title and effective date of the standards and interpretive guidance
- b. Whether the standards and interpretive guidance are addressed by the QCM and, if so, how they are addressed
- c. Whether the standards and interpretive guidance allow for early implementation or adoption

**DC11:** A description of the QCM provider's policy for updating the QCM content, including the nature and anticipated timing of updates

**DC12:** A statement that user firms are responsible for the following:

- a. Determining whether the QCM are suitable for the user firm's purposes
- b. Understanding that the QCM are not intended to be a substitute for the standards and interpretive guidance, an evaluation thereof, or professional judgment
- c. Using the most up-to-date QCM available that are applicable in the circumstances, including accessing and using the most recent and effective relevant standards and interpretive guidance that are not addressed or not fully addressed by the QCM
- d. Properly implementing the QCM and using professional judgment in the application of the QCM based on the facts and circumstances (for example, of each engagement)
- e. Providing the appropriate training for the use of the QCM and performing the appropriate supervision and review procedures regarding the use of the QCM based on the skill, training, knowledge, and experience of individual users within the user firm
- f. Identifying that there may be certain facts, circumstances, risk factors, or specific issues that exist for a particular client, engagement, or user firm that may not be addressed by the QCM; in that case, understanding that the QCM will require tailoring and augmentation to address such facts, circumstances, risk factors, or specific issues
- g. Monitoring the activities of standard-setting bodies for changes that would affect the user firm, including amendments of standards and interpretive guidance and deferrals of effective dates
- h. Complying with relevant professional standards and interpretive guidance
- i. Understanding that the effectiveness of the QCM is dependent on the user firm fulfilling the preceding responsibilities and the effectiveness of its actions

## **Description, as of February 9, 2024, of the Content of *PPC's Guide to Audits of Local Governments*, February 2023, 38th Edition**

*PPC's Guide to Audits of Local Governments*, February 2023, 38th Edition (the "Guide"), is available in print and online at Checkpoint.RIAG.com. The Guide consists of chapter text and multiple practice aids, including illustrative auditor's reports, audit programs, checklists, and confirmation and correspondence letters. These practice aids are included in this description and are available as uneditable PDFs on Checkpoint.RIAG.com as part of the Guide.

PPC's Workflow Tools are not included in this description. The Workflow Tools, which are designed to enhance productivity, efficiency, and quality when used in combination with the Guide, include PPC's Practice Aids, Checkpoint Engage, and PPC's SMART Practice Aids.

- PPC's Practice Aids: Audits of Local Governments (version 2/23) are editable Microsoft Word and Excel versions of all practice aids in the Guide and may be used alone or through Checkpoint Engage or SMART Practice Aids.
- Checkpoint Engage is a fully integrated online audit solution that provides enhanced technological functionality of the content and engagement methodology in the Guide, while SMART Practice Aids is a desktop application that provides similar functionality.

### **Definition of QCM**

*PPC's Guide to Audits of Local Governments* are quality control materials (QCM). The American Institute of Certified Public Accountants (AICPA) defines QCM as materials (for example, manuals or tools), including industry- or subject matter-specific materials, intended to enable the operation of a firm's system of quality control and promote consistency in performing quality engagements. QCM may be made available through technology, for example, through automated tools and techniques, and IT applications.

QCM address standards and interpretive guidance related to accounting; audit, attestation, review, compilation, or preparation engagements or other services that CPA firms may provide; or ethics, independence, quality control, quality management, peer review, or practice monitoring related to those services.

### **Other QCM Providers**

The elements of the QCM provided and within this description are delivered by Thomson Reuters (Tax and Accounting) Inc. (Thomson Reuters) and no other QCM provider.

### **Characteristics of the QCM**

The Guide provides the following:

- A full set of guidance and practice aids to perform an audit of the financial statements in accordance with auditing standards generally accepted in the United States of America (U.S. GAAS) of local governments covered by the AICPA Audit and Accounting Guide, *State and Local Governments*.
- Guidance and practice aids to perform an audit under the additional standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (commonly referred to as a Yellow Book audit).
- Limited guidance and practice aids to perform the compliance portion of a single audit (the additional procedures required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*). The Guide is not intended to be used for program-specific audits.

**Description, as of February 9, 2024, of the Content of *PPC's Guide to Audits of Local Governments*, February 2023, 38th Edition  
(Continued)**

The practice aids provide a means to document compliance with relevant standards and interpretive guidance and include illustrative auditor's reports; engagement, management representation, confirmation, and other illustrative letters; checklists; and audit programs.

The Guide addresses engagement-level quality control requirements but does not address firm-level quality control system requirements. Consequently, the Guide is intended to be used in conjunction with *PPC's Guide to Quality Control*.

For single audits, the Guide does not include certain practice aids with guidance based on the Office of Management and Budget (OMB) *Compliance Supplement*. Thus, the Guide is intended to be used in conjunction with *PPC's Government Documents Library* (the "Library") and the applicable OMB *Compliance Supplement*. The Library provides the most recent government documents, as well as PPC's compliance audit programs and other practice aids, which reflect the most recent edition of the OMB *Compliance Supplement*. The Library is intended to be used in conjunction with the Guide by auditors performing single audits and is updated as necessary to keep the documents current.

**Relevant Standards and Interpretive Guidance Addressed by the Guide**

*Auditing Standards and Interpretive Guidance*

The Guide addresses relevant auditing standards and interpretive guidance issued and effective by the Auditing Standards Board (ASB) of the AICPA through February 2023.

Although not fully effective at the time of publication, the following auditing standards were issued through February 2023 and are fully incorporated into the Guide, with the extant guidance retained:

- Statement on Auditing Standards (SAS) No. 143, *Auditing Accounting Estimates and Related Disclosures*; SAS No. 144, *Amendments to AU-C Sections 501, 540, and 620 Related to the Use of Specialists and the Use of Pricing Information Obtained from External Information Sources*; and SAS No. 145, *Understanding the Entity and Its Environment and Assessing the Risks of Material Misstatement*, are effective for audits of financial statements for periods ending on or after December 15, 2023 and do not prohibit early implementation.
- SAS No. 147, *Inquiries of the Predecessor Auditor Regarding Fraud and Noncompliance with Laws and Regulations*, is effective for audits of financial statements for periods beginning on or after June 30, 2023 and does not prohibit early implementation.
- SAS No. 148, *Amendment to AU-C Section 935*, is effective for compliance audits for periods ending on or after December 15, 2023, other than the amendments to AU-C 501, which were effective for periods ending on or after December 15, 2022, with early implementation permitted.

The following auditing standard was also issued through February 2023, was not fully effective at the time of publication, and is not fully incorporated into the Guide:

- SAS No. 146, *Quality Management for an Engagement Conducted in Accordance With Generally Accepted Auditing Standards*, is effective for engagements conducted in accordance with U.S. GAAS for periods beginning on or after December 15, 2025. The Guide provides an overview of SAS No. 146; however, the requirements of this standard have not been incorporated into this edition of the Guide. It is expected to be fully incorporated into a future edition of the Guide. SAS No. 146 does not prohibit early implementation.

The Guide also addresses the AICPA Audit and Accounting Guide, *State and Local Governments*, as of March 1, 2022.

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The Guide addresses the following standards, regulations, and interpretive guidance related to Yellow Book and single audits issued through February 2023:

- *Government Auditing Standards, 2018 Revision, April 2021 Technical Update*
- Single Audit Act Amendments of 1996
- OMB *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) [2 CFR part 200 of the Electronic Code of Federal Regulations (eCFR)]
- *2022 OMB Compliance Supplement*
- AICPA Audit Guide, *Government Auditing Standards and Single Audits*, as of April 1, 2022

***Accounting Standards***

The primary focus of the Guide is on engagement standards rather than accounting standards; however, it does provide relevant industry accounting guidance. In addition, accounting standards with disclosure requirements are included in the Disclosure Checklists (ALG-CX-13 series).

The Guide addresses relevant accounting standards issued and effective by the Governmental Accounting Standards Board (GASB) through February 2023 and up to GASB Statement No. 101, *Compensated Absences*, and GASB Interpretation No. 6, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements*.

Although not fully effective at the time of publication, the following relevant accounting standards were issued through February 2023, and dual guidance is provided:

- GASB Statement No. 99, *Omnibus 2022*, has various effective dates by topic from upon issuance until fiscal years beginning after June 15, 2023 and all reporting periods thereafter. Early implementation is encouraged.
- GASB Statement No. 100, *Accounting Changes and Error Corrections (an amendment of GASB Statement No. 62)*, is effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023 and all reporting periods thereafter. Early implementation is encouraged.
- GASB Statement No. 101, *Compensated Absences*, is effective for fiscal years beginning after December 15, 2023 and all reporting periods thereafter. Early implementation is encouraged.

**Policy for Updating the QCM Content**

Thomson Reuters updates *PPC's Guide to Audits of Local Governments* annually and generally releases a new edition each spring to reflect changes in standards and interpretive guidance, content enhancements, and the corrections of minor errors not previously updated. The Guide referenced herein was completed in February 2023, and no changes have been made to this specific edition of the Guide since then.

**User Firm Responsibilities**

User firms are responsible for the following:

- a. Determining whether the QCM are suitable for the user firm's purposes
- b. Understanding that the QCM are not intended to be a substitute for the standards and interpretive guidance, an evaluation thereof, or professional judgment
- c. Using the most up-to-date QCM available that are applicable in the circumstances, including accessing and using the most recent and effective relevant standards and interpretive guidance that are not addressed or not fully addressed by the QCM

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- d. Properly implementing the QCM and using professional judgment in the application of the QCM based on the facts and circumstances (for example, of each engagement)
- e. Providing the appropriate training for the use of the QCM and performing the appropriate supervision and review procedures regarding the use of the QCM based on the skill, training, knowledge, and experience of individual users within the user firm
- f. Identifying that there may be certain facts, circumstances, risk factors, or specific issues that exist for a particular client, engagement, or user firm that may not be addressed by the QCM; in that case, understanding that the QCM will require tailoring and augmentation to address such facts, circumstances, risk factors, or specific issues
- g. Monitoring the activities of standard-setting bodies for changes that would affect the user firm, including amendments of standards and interpretive guidance and deferrals of effective dates
- h. Complying with relevant professional standards and interpretive guidance
- i. Understanding that the effectiveness of the QCM is dependent on the user firm fulfilling the preceding responsibilities and the effectiveness of its actions